

## Targeted consultation on the White Paper on outbound investments

Fields marked with \* are mandatory.

### A

## Introduction

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### What is the problem we are trying to solve?

The *Communication on European Economic Security Strategy* adopted on 20 June 2023<sup>[1]</sup> recognises the importance of open global markets for the success and economic security of the European Union in terms of both resilience and competitiveness. It confirms that “*our economies thrive on open and rules-based trade and investment, on secure cross-border connectivity and collaboration on research and innovation*”.

At the same time, the Communication recognises that potential security risks could arise when sensitive technologies and investments leave the EU in a way that can threaten international peace and security. In particular, it refers to the **risks of technology and know-how leakage as a result of outbound investments** (i. e., investments made by EU companies in third countries) in a narrow set of advanced technologies that could enhance military and intelligence capacities of actors who may use these capabilities to threaten international peace and security.

As a way to take this reflection further, the Commission has published a White Paper on outbound investments and is launching a public consultation, structured around a number of questions set out below to gather input and reactions to the White Paper. This builds on the work initiated with Member States experts in the Expert Group on Outbound Investment established last July.

In launching this consultation, the Commission has decided to follow a **careful step by step approach** by:

- first, monitoring certain past and current outbound investments over a twelve-month period; then
- developing a shared view of potential risks on the basis of that work; and finally
- proposing effective, proportionate, targeted and enforceable policy responses if these are considered necessary.

Your responses to this consultation will help us to refine this approach.

[1] *Joint Communication to the European Parliament, the European Council and the Council on “European Economic Security Strategy”*, Brussels, 20.6.2023, JOIN(2023) 20 final. (NB: copy available as background

document – see link on right of screen)

## Questionnaire

Nothing in this questionnaire may be interpreted as stating an official position of the Commission, or prejudging either the outcome of the risk assessment foreseen in the White Paper or any potential future policy initiative to be taken by the Commission or Member States.

The questionnaire is structured as follows:

- Questions about respondents to the consultation [Sections B, C]
- General questions about key elements of concern regarding outbound investments [Section D]
- Questions on specific elements of the White Paper [Section E]
- Other elements [Section F]

If you encounter problems with completing this questionnaire or if you require assistance, please contact [TRADE-GROUP-OUTBOUND-INVESTMENT@ec.europa.eu](mailto:TRADE-GROUP-OUTBOUND-INVESTMENT@ec.europa.eu).

The questionnaire will be open until **17 April 2024** (at midnight).

You can save your survey response even if you have not yet completed the survey — and finish your response on a later occasion. However, you need to submit your contribution before the end of the consultation period.

## B About you

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### \* B.1 Language of my contribution

- Bulgarian
- Croatian
- Czech
- Danish
- Dutch
- English
- Estonian
- Finnish
- French
- German
- Greek
- Hungarian
- Irish
- Italian
- Latvian

- Lithuanian
- Maltese
- Polish
- Portuguese
- Romanian
- Slovak
- Slovenian
- Spanish
- Swedish

\* B.2 I am giving my contribution as

- Academic/research institution
- Business association
- Company/business
- Consumer organisation
- EU citizen
- Environmental organisation
- Non-EU citizen
- Non-governmental organisation (NGO)
- Public authority
- Trade union
- Other

The Commission will publish all contributions to this public consultation. You can choose whether you would prefer to have your details published or to remain anonymous when your contribution is published. **For the purpose of transparency, the type of respondent (for example, 'business association', 'consumer association', 'EU citizen') country of origin, organisation name and size, and its transparency register number, are always published. Your e-mail address will never be published.** Opt in to select the privacy option that best suits you. Privacy options default based on the type of respondent selected

I agree with the [personal data protection provisions](#)

\* B.9 Email (this won't be published)

\* B.16 Country of origin

Please add your country of origin, or that of your organisation.

*This list does not represent the official position of the European institutions with regard to the legal status or policy of the entities mentioned. It is a harmonisation of often divergent lists and practices.*

- Afghanistan
- Åland Islands
- Albania
- Algeria
- American Samoa
- Andorra
- Angola
- Anguilla
- Antarctica
- Antigua and Barbuda
- Argentina
- Armenia
- Aruba
- Australia
- Austria
- Azerbaijan
- Bahamas
- Bahrain
- Bangladesh
- Barbados
- Belarus
- Belgium
- Belize
- Benin
- Bermuda
- Djibouti
- Dominica
- Dominican Republic
- Ecuador
- Egypt
- El Salvador
- Equatorial Guinea
- Eritrea
- Estonia
- Eswatini
- Ethiopia
- Falkland Islands
- Faroe Islands
- Fiji
- Finland
- France
- French Guiana
- French Polynesia
- French Southern and Antarctic Lands
- Gabon
- Georgia
- Germany
- Ghana
- Gibraltar
- Greece
- Libya
- Liechtenstein
- Lithuania
- Luxembourg
- Macau
- Madagascar
- Malawi
- Malaysia
- Maldives
- Mali
- Malta
- Marshall Islands
- Martinique
- Mauritania
- Mauritius
- Mayotte
- Mexico
- Micronesia
- Moldova
- Monaco
- Mongolia
- Montenegro
- Montserrat
- Morocco
- Mozambique
- Saint Martin
- Saint Pierre and Miquelon
- Saint Vincent and the Grenadines
- Samoa
- San Marino
- São Tomé and Príncipe
- Saudi Arabia
- Senegal
- Serbia
- Seychelles
- Sierra Leone
- Singapore
- Sint Maarten
- Slovakia
- Slovenia
- Solomon Islands
- Somalia
- South Africa
- South Georgia and the South Sandwich Islands
- South Korea
- South Sudan
- Spain
- Sri Lanka
- Sudan
- Suriname

- Bhutan
- Bolivia
- Bonaire Saint Eustatius and Saba
- Bosnia and Herzegovina
- Botswana
- Bouvet Island
- Brazil
- British Indian Ocean Territory
- British Virgin Islands
- Brunei
- Bulgaria
- Burkina Faso
- Burundi
- Cambodia
- Cameroon
- Canada
- Cape Verde
- Cayman Islands
- Central African Republic
- Chad
- Chile
- China
- Christmas Island
- Greenland
- Grenada
- Guadeloupe
- Guam
- Guatemala
- Guernsey
- Guinea
- Guinea-Bissau
- Guyana
- Haiti
- Heard Island and McDonald Islands
- Honduras
- Hong Kong
- Hungary
- Iceland
- India
- Indonesia
- Iran
- Iraq
- Ireland
- Isle of Man
- Israel
- Italy
- Myanmar/Burma
- Namibia
- Nauru
- Nepal
- Netherlands
- New Caledonia
- New Zealand
- Nicaragua
- Niger
- Nigeria
- Niue
- Norfolk Island
- Northern Mariana Islands
- North Korea
- North Macedonia
- Norway
- Oman
- Pakistan
- Palau
- Palestine
- Panama
- Papua New Guinea
- Paraguay
- Svalbard and Jan Mayen
- Sweden
- Switzerland
- Syria
- Taiwan
- Tajikistan
- Tanzania
- Thailand
- The Gambia
- Timor-Leste
- Togo
- Tokelau
- Tonga
- Trinidad and Tobago
- Tunisia
- Türkiye
- Turkmenistan
- Turks and Caicos Islands
- Tuvalu
- Uganda
- Ukraine
- United Arab Emirates
- United Kingdom

- Clipperton
- Cocos (Keeling) Islands
- Colombia
- Comoros
- Congo
- Cook Islands
- Costa Rica
- Côte d'Ivoire
- Croatia
- Cuba
- Curaçao
- Cyprus
- Czechia
- Democratic Republic of the Congo
- Denmark
- Jamaica
- Japan
- Jersey
- Jordan
- Kazakhstan
- Kenya
- Kiribati
- Kosovo
- Kuwait
- Kyrgyzstan
- Laos
- Latvia
- Lebanon
- Lesotho
- Liberia
- Peru
- Philippines
- Pitcairn Islands
- Poland
- Portugal
- Puerto Rico
- Qatar
- Réunion
- Romania
- Russia
- Rwanda
- Saint Barthélemy
- Saint Helena
- Ascension and Tristan da Cunha
- Saint Kitts and Nevis
- Saint Lucia
- United States
- United States Minor Outlying Islands
- Uruguay
- US Virgin Islands
- Uzbekistan
- Vanuatu
- Vatican City
- Venezuela
- Vietnam
- Wallis and Futuna
- Western Sahara
- Yemen
- Zambia
- Zimbabwe

### C About you (supplementary)

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### D Questions on key elements of concern regarding outbound investment

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D.1 .

	Yes	No	Don't know	Don't wish to reply
In your opinion, is there a knowledge gap regarding potential security risks related to technology and know-how leakage arising as a result of outbound investments?	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>

D.3 .

	Yes	No	Don't know	Don't wish to reply
Should Member States monitor certain outbound investments in a narrow set of advanced technologies in order to understand their extent and nature?	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>

#### D.5 .

	Yes	No	Don't know	Don't wish to reply
As part of that monitoring, should Member States and the Commission undertake a comprehensive assessment of the risk of technology and know-how leakage, once they have the relevant information?	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>

### E Questions on the proposed scope of monitoring and risk assessment

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#### E.1 .

	Yes	No	Don't know	Don't wish to reply
Should the monitoring of outbound investments by Member States focus on the four technology areas of advanced semiconductors, artificial intelligence, quantum technologies and biotechnologies?	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>

#### E.3 Are the **four technology areas** as further described below a sufficiently defined basis for monitoring?

	Yes	No	Don't know	Don't wish to reply
<p><b><i>Advanced semiconductor technologies</i></b>, ie:</p> <ul style="list-style-type: none"> <li>• microelectronics, including processors</li> <li>• Photonics, including high energy lasers</li> <li>• High frequency chips</li> <li>• Semiconductor manufacturing equipment at very advanced node sizes</li> </ul>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>

<p><b>Advanced intelligence technologies</b>, ie:</p> <ul style="list-style-type: none"> <li>• High performance computing</li> <li>• Cloud and edge computing</li> <li>• Data analytics technologies</li> <li>• Computer vision, language processing, object recognition</li> </ul>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
<p><b>Quantum technologies</b>, ie:</p> <ul style="list-style-type: none"> <li>• Quantum computing</li> <li>• Quantum cryptography</li> <li>• Quantum communications</li> <li>• Quantum sensing and radar</li> </ul>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
<p><b>Biotechnologies</b>, ie:</p> <ul style="list-style-type: none"> <li>• Genome editing/modification (techniques of genetic modification, new genomic techniques, gene-drive)</li> <li>• Synthetic biology</li> <li>• Bioprinting</li> <li>• Bioinformatics</li> </ul>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>

E.5 .

	Yes	No	Don't know	Don't wish to reply
Should the monitoring also cover other technologies?	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>

E.7 Should the monitoring cover the following categories of investment transactions?

	Yes	No	Don't know	Don't wish to reply
the acquisition of a company, or a stake in a company that enables an effective participation in the management or control of the company ('acquisition')	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
the absorption by one company of one or more other companies, or the combination of two or more companies to form a new company ('merger')	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>

the transfer of tangible or intangible assets, including intellectual property or specific know-how and technology process, necessary for establishing or maintaining an economic activity ('asset transfer')	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
the first-time establishment of a business, including the creation of a subsidiary, a branch or similar ventures ('greenfield investment')	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
the establishment of a venture to combine resources to achieve a joint entrepreneurial goal with another person ('joint venture')	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
the provision of capital to develop a sensitive technology, linked to certain intangible benefits such as managerial assistance, access to investment and talent networks, market access and enhanced access to additional financing ('venture capital')	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>

E.9 .

	Yes	No	Don't know	Don't wish to reply
<p><b>Should the monitoring exclude portfolio investments?</b></p> <p>(NB "portfolio investment" here means non-direct foreign investment undertaken with the purpose of making a financial investment without any intention to influence the management and control of an undertaking)</p>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>

E.11 .

	Yes	No	Don't know	Don't wish to reply
<p><b>Should the monitoring also cover indirect investments made by an EU investor?</b></p> <p>(NB "Indirect investments" here means investments made through a third-country entity which is used as an investment vehicle, through an existing subsidiary or in the context of an existing joint venture. They also include the gradual transfer of assets over time.)</p>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>

E.13 .

	Yes	No	Don't know	Don't wish to reply

Should the scope of the monitoring be prioritised based on risk criteria routinely used by Member States' export control authorities in their assessment of dual-use export licence applications (such as the profile of the end user and its country of establishment)?	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
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E.15 .

	Yes	No	Don't know	Don't wish to reply
Should the monitoring also cover investments aimed at circumventing existing security-related trade and investment controls? NB "security-related trade and investment controls" here includes dual-use export controls and foreign direct investment (FDI) screening	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>

E.17 Should the Member States monitor the following additional activities described in the White Paper (p.7)?

	Yes	No	Don't know	Don't wish to reply
research cooperation?	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
the mobility and transfer of highly specialised personnel?	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>

E.19 .

	Yes	No	Don't know	Don't wish to reply
Should the monitoring cover new and ongoing transactions, as well as transactions completed since 01 January 2019?	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>

E.21 Should the minimum information regarding outbound investments to be collected by Member States include any or all of the following?

	Yes	No	Don't know	Don't wish to reply
information on the parties to the investment transaction, including the full place of incorporation of legal persons and (based on the best information available to the Member State) the ultimate owner(s) of any parties involved in the transaction	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>

information about the type and approximate value of the investment	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
information about the products, services and business operations related to critical technologies concerned by the investment	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
information about the date on which the investment is planned to be completed or has been completed	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>
based on the best information available to the Member State, information about previous transactions and about planned or contemplated future transactions entered into by the parties to the investment transaction	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>

E.23 .

	Yes	No	Don't know	Don't wish to reply
Should Member States gather further information regarding additional activities?	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>

E.25 .

	Yes	No	Don't know	Don't wish to reply
Should Member States create new tools for monitoring outbound investments?	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>

E.27 .

	Yes	No	Don't know	Don't wish to reply
Can you identify existing tools which could be adapted for this purpose (ie, for monitoring outbound investments)?	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>

E.29 .

	Yes	No	Don't know	Don't wish to reply
Should Member States carry out a comprehensive risk assessment of the transactions and activities monitored?	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>

E.31 .

	Yes	No	Don't know	Don't wish to reply
Should Member States prioritise their risk assessments according to potential impact (severity) and likelihood?	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>

E.33 .

	Yes	No	Don't know	Don't wish to reply
Can you identify additional elements of risks, potential vulnerabilities and/or other factors that should be taken into account by Member States?	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>	<input type="radio"/>

## F Other contributions

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F.1 .

	Yes	No
Is there any other comment related to the White Paper that you want to bring to the Commission's attention and that has not been addressed in your replies to the previous questions?	<input type="radio"/>	<input type="radio"/>

**F.3** If you wish to share any documents (eg. data, research paper, position paper, etc.) that may be relevant for informing the policy debate on security risks related to outbound investment or further developing the scope of the proposed monitoring and risk assessment, please upload them here.

Please make sure you do not include any personal data in the file you upload if you want to remain anonymous.

Only files of the type pdf,txt,doc,docx,odt,rtf are allowed

### Background Documents

[Communication on European Economic Security Strategy](#)

### Contact

[Contact Form](#)

